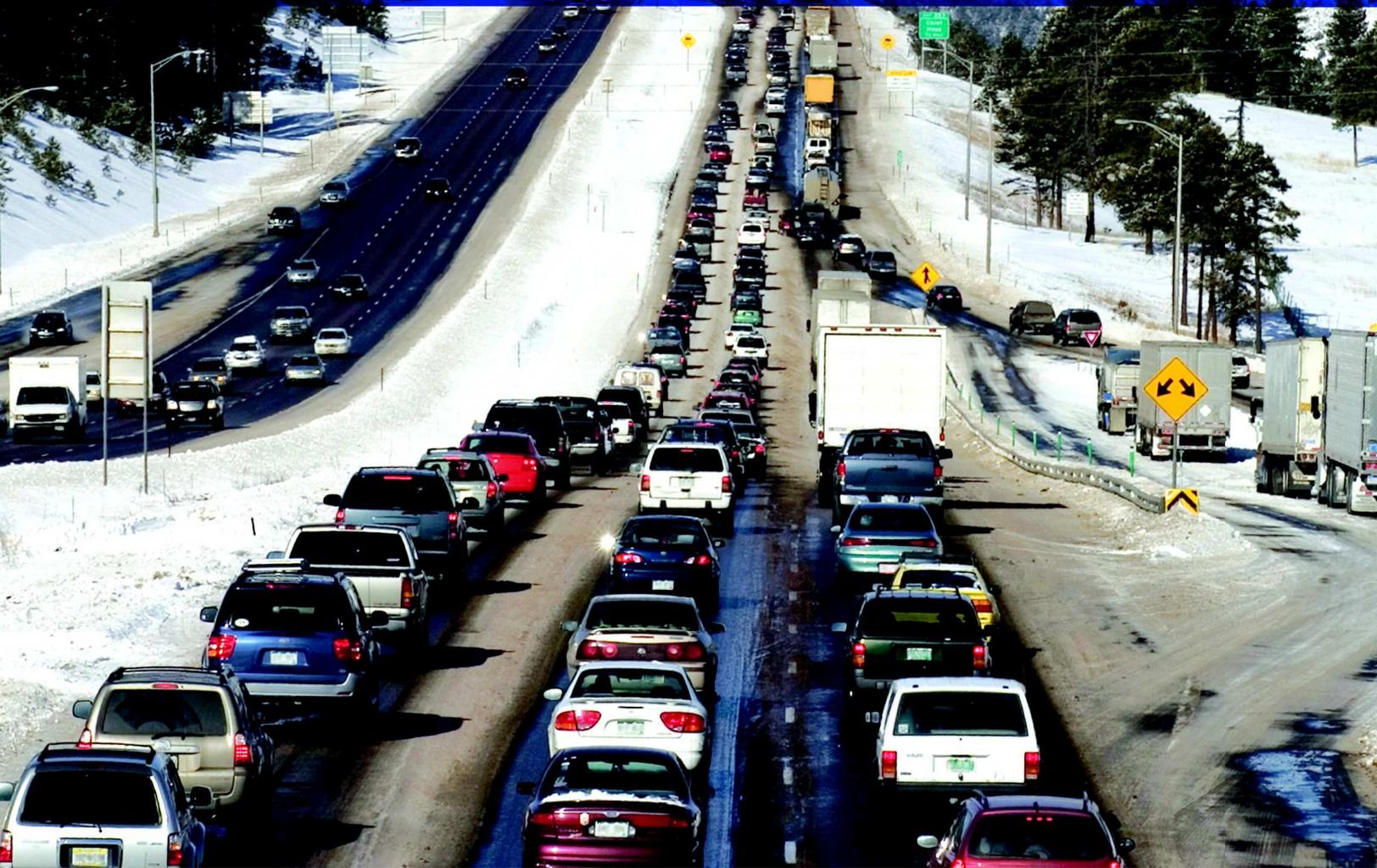


COLORADO HIGH PERFORMANCE TRANSPORTATION ENTERPRISE



Annual Financial Statements
June 30, 2011



**LEGISLATIVE AUDIT COMMITTEE
2011 MEMBERS**

Senator Lois Tochtrop
Chair

Representative Cindy Acree
Vice-Chair

Representative Deb Gardner
Senator Lucia Guzman
Representative Jim Kerr

Senator Steve King
Representative Joe Miklosi
Senator Scott Renfroe

OFFICE OF THE STATE AUDITOR

Dianne E. Ray
State Auditor

Kerri Hunter
Deputy State Auditor

Jonathan Caldwell
Legislative Auditor

Clifton Gunderson LLP
Contract Auditors

Members of the Legislative Audit Committee:

We have completed the financial statement audit of the Colorado Department of Transportation's High Performance Transportation Enterprise as of and for the year ended June 30, 2011. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to audit the High Performance Transportation Enterprise. The reports we have issued as a result of this engagement are set forth in the table of contents which follows.

Clifton Gunderson LLP

Greenwood Village, Colorado
November 29, 2011

**Colorado High Performance Transportation Enterprise
Financial Statements
For the Fiscal Year Ended June 30, 2011**

Table of Contents

	Page
Report Summary	1
Background	3
Independent Auditor’s Report	4
Management’s Discussion and Analysis	6
Basic Financial Statements	
Statements of Net Assets	14
Statements of Revenues, Expenses and Changes in Net Assets	15
Statements of Cash Flows	16
Notes to Financial Statements	17
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on the Audit of Financial Statements Performed in Accordance with Government Auditing Standards	28
Independent Auditor’s Required Communication to Legislative Audit Committee	30
Audit Report Distribution Information	32

COLORADO HIGH PERFORMANCE TRANSPORTATION ENTERPRISE
REPORT SUMMARY
Year Ended June 30, 2011

Purposes and Scope of Audit

Authority, Purpose and Scope

The Office of the State Auditor, State of Colorado, engaged Clifton Gunderson LLP to conduct the financial audit of the Colorado High Performance Transportation Enterprise for the fiscal year ended June 30, 2011. The audit of the Colorado High Performance Transportation Enterprise (the Enterprise) was performed under authority of Section 2-3-103, C.R.S., which requires the State Auditor to conduct an annual audit of the Enterprise Fund. The purpose of the audit was to express opinions on the financial statements of the Enterprise for the year ended June 30, 2011.

Clifton Gunderson LLP conducted the audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States of America.

The purposes and scope of this audit were:

- To express opinions on the financial statements of the Enterprise as of and for the year ended June 30, 2011, including a review of the related systems of internal controls as required by auditing standards generally accepted in the United States of America.
- To review the Enterprise's compliance with rules and regulations governing the expenditure of State funds for the year ended June 30, 2011.

Summary of Major Audit Comments

Audit Findings and Financial Statement Audit Report Section

The audit resulted in no auditors' findings and recommendations.

COLORADO HIGH PERFORMANCE TRANSPORTATION ENTERPRISE
REPORT SUMMARY
Years Ended June 30, 2011

Audit Opinions and Reports

The independent auditor's reports, included herein, state that the financial statements of the Enterprise are fairly stated, in all material respects, in accordance with accounting principles generally accepted in the United States of America, and that no material weaknesses in internal controls were discovered during the course of the audit.

Auditor's Communication to Legislative Audit Committee

The auditor's communication to the Legislative Audit Committee describes the auditor's responsibility under auditing standards generally accepted in the United States of America and significant management judgments and estimates. This communication is located on page 30.

Summary of Progress in Implementing Prior Year Audit Recommendations

There were no prior year audit recommendations.

COLORADO HIGH PERFORMANCE TRANSPORTATION ENTERPRISE
BACKGROUND
Years Ended June 30, 2011

On March 2, 2009, Governor Ritter signed into law Colorado SB 09-108, Funding Advancements for Surface Transportation and Economic Recovery, otherwise known as FASTER. The new law created the Colorado High Performance Transportation Enterprise, replacing the Colorado Tolling Enterprise (CTE) that had been established in 2002. With the passage of the new legislation, the CTE ceased to exist on March 2, 2009. The activities for the remainder of the fiscal year were assumed by the new Enterprise. Any residual funds available from the original CTE were consolidated into the new Enterprise.

The new law provided for many of the same components of the previous law in that as a government owned business, the Enterprise may issue revenue bonds to accelerate construction of projects and may enter in to public-private partnerships for transportation improvement in corridors within the state. The new statute eliminated the previous prohibition for tolling existing capacity provided that all of the affected communities are in agreement. The new law also changed the composition of the Enterprise Board of Directors to include three Transportation Commissioners and four gubernatorial appointees. The new language charges the Enterprise to actively pursue public-private partnerships and other innovative financing mechanisms. The Board was also tasked with appointing a director to oversee the discharge of all responsibilities of the Enterprise.

The revised Colorado High Performance Transportation Enterprise statute requires two separate funds for management of the Enterprise. The Statewide Transportation Special Revenue Fund is referred in Statute and herein as the Transportation Special Fund. The principal revenues of the Enterprise are deposited into this fund. Those revenues currently come primarily from the I-25 Express Lanes tolls. Under an intergovernmental agreement with Regional Transportation District (RTD), revenues generated from these tolls cannot be used for purposes other than the operation and maintenance of the I-25 Express Lanes and the US 36 corridor. The Special Fund receives revenues collected from tolls, fees and other fines with the intent to separately account for authorized projects.

The second fund, the Enterprise Operating Fund, referred to as the Operating Fund, was created to house moneys provided by the Transportation Commission from the State Highway fund. These moneys are intended to defray expenses incurred by the Enterprise prior to the receipt of revenues either from bond proceeds or user fees. Statutes require that the Operating Fund is to be maintained and reported separate from the Transportation Special Fund. Therefore, the financial information for each fund is presented with combined totals in the accompanying financial statements for the Enterprise.

The Enterprise retains the status of an enterprise for purposes of section 20 of article X of the State constitution so long as it retains the authority to issue revenue bonds and receives less than ten percent of its total revenues in grants from the State and local governments. Management has not identified any violations of this enterprise status.

Independent Auditor's Report

Members of the Legislative Audit Committee

We have audited the basic financial statements of the Colorado High Performance Transportation Enterprise, an enterprise fund of the State of Colorado, Department of Transportation, as of and for the year ended June 30, 2011, which collectively comprise the Colorado High Performance Transportation Enterprise's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Colorado High Performance Transportation Enterprise's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the basic financial statements of the Colorado High Performance Enterprise are intended to present the financial position, results of operations and cash flows for only that portion of the financial reporting entity, the State of Colorado, Department of Transportation, that is attributable to the transactions of the Colorado High Performance Transportation Enterprise. They do not purport to, and do not present fairly, the financial position of the State of Colorado, Department of Transportation as of June 30, 2011, and the changes in its financial position and its cash flows, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Colorado High Performance Transportation Enterprise as of June 30, 2011, and its changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 29, 2011 on our consideration of the Colorado High Performance Transportation Enterprise's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 6 through 13 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clifton Gunderson LLP

Greenwood Village, Colorado
November 29, 2011

Colorado High Performance Transportation Enterprise Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

Management's Discussion and Analysis (MD&A) was prepared by the Colorado High Performance Transportation Enterprise (Enterprise) and is designed to provide an analysis of condition and operating results for the fiscal year ended June 30, 2011. The MD&A also informs the reader of the financial issues and activities related to the Enterprise. It should be read in conjunction with the Enterprise's financial statements.

Program Overview

On March 2, 2009, Governor Ritter signed into law Colorado SB 09-108, Funding Advancements for Surface Transportation and Economic Recovery, otherwise known as FASTER. The new law created the Colorado High Performance Transportation Enterprise, replacing the Colorado Tolling Enterprise (CTE) that had been established in 2002.

With the passage of the new legislation, the CTE ceased to exist on March 2, 2009. The activities for the remainder of the fiscal year were assumed by the Enterprise. Any residual funds available from the original CTE were consolidated into the new Enterprise.

The new law provided for many of the same components of the previous law in that as a government owned business, the Enterprise may issue revenue bonds to accelerate construction of projects and may enter in to public-private partnerships for transportation improvement in corridors within the state. The new statute eliminated the previous prohibition for tolling existing capacity provided that all of the affected communities are in agreement. The new law also changed the composition of the Enterprise Board of Directors to include three Transportation Commissioners and four gubernatorial appointees. The new language charges the Enterprise to actively pursue public-private partnerships and other innovative financing mechanisms. The Board was also tasked with appointing a director to oversee the discharge of all responsibilities of the Enterprise.

Including the director, the Enterprise had three direct staff for administration of the program. In addition, the Board used the services of other Colorado Department of Transportation (CDOT) employees and consultants as necessary.

After the creation of the Enterprise a professional study team engaged by the Board initiated a strategic planning process and reported potential funding and financing revenues sources for Enterprise eligible projects. The process culminated in development of procedures to determine eligible projects and the adoption of a 2010 Action Plan.

For a detailed discussion of the Enterprise's activities please see its statutorily required annual report.

Colorado High Performance Transportation Enterprise Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

Enterprise Structure

The revised Colorado High Performance Transportation Enterprise statute requires two separate funds for management of the Enterprise. The Statewide Transportation Special Revenue Fund is referred to in Statute and herein as the Transportation Special Fund. The principal revenues of the Enterprise are deposited into this fund. Those revenues currently come primarily from the I-25 Express Lanes tolls. Under an intergovernmental agreement with Regional Transportation District (RTD), revenues generated from these tolls cannot be used for purposes other than the operation and maintenance of the I-25 Express Lanes and the US 36 corridor. The Special Fund receives revenues collected from tolls, fees and other fines with the intent to separately account for authorized projects.

The second fund, the Enterprise Operating Fund, referred to as the Operating Fund, was created to house moneys provided by the Transportation Commission from the State Highway fund. These moneys are intended to defray expenses incurred by the Enterprise prior to the receipt of revenues either from bond proceeds or user fees. Statutes require that the Operating Fund is to be maintained and reported separate from the Transportation Special Fund. Therefore, the financial information for each fund is presented with combined totals in the accompanying financial statements for the Enterprise.

The Enterprise retains the status of an enterprise for purposes of section 20 of article X of the State constitution so long as it retains the authority to issue revenue bonds and receives less than ten percent of its total revenues in grants from the State and local governments. Management has not identified any violations of this enterprise status.

Financial Highlights

In February 2010, CDOT and the Enterprise received a \$10 million Transportation Investment Generating Economic Recovery (TIGER) Grant. The primary purpose of the Grant was to facilitate the development of financing plans to accelerate the reconstruction and addition of a managed/Bus Rapid Transit lane on US 36 between Denver and Boulder. Using nearly \$900,000 of the grant, Enterprise staff prepared feasibility reports and an application for federal funding from the Transportation Infrastructure Finance and Innovation Act (TIFIA). The TIFIA program provides Federal credit assistance to nationally or regionally significant surface transportation projects, including highway, transit and rail. During 2011 the Enterprise worked with a coalition of US 36 stakeholders, CDOT, Colorado Bridge Enterprise (CBE), RTD and the Denver Regional Council of Governments (DRCOG), to secure financing. Funding was approved and available in September of 2011.

Colorado High Performance Transportation Enterprise Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

Using This Annual Report

This annual report consists of a series of financial statements.

The statement of net assets includes the assets, liabilities, and net assets provides information about the Enterprise's assets and liabilities and reflects the financial position of the Enterprise as of June 30, 2011. Over time, increases or decreases in the net assets continue to serve as a useful indicator of whether the financial position of the Enterprise is improving or deteriorating.

The statement of revenues, expenses, and changes in net assets presents the revenues earned and expenses incurred for the year ended June 30, 2011. Revenues and expenses are reported on the accrual basis. Thus, revenues and expenses are reported in the statement for some items that will result in cash flows in future fiscal periods.

The statement of cash flows presents information of cash inflows and outflows related to the Enterprise's activities for the year ended June 30, 2011.

**Colorado High Performance Transportation Enterprise
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2011**

Revenues and expenses of the Enterprise are accounted for on a fiscal year basis and are presented herein.

Net Asset Analysis

**Condensed Statement of Net Assets
For the fiscal years ended June 30, 2011 and 2010
(In Thousands)**

	Transportation Special Fund		Operating Fund	
	(Unaudited)		(Unaudited)	
For Year Ended June 30	2011	2010	2011	2010
Assets				
Current Assets	\$5,012.4	\$4,415.6	\$1,175.8	\$1,852.0
Total Assets	5,012.4	4,415.6	1,175.8	1,852.0
Liabilities				
Current Liabilities	141.5	79.9	232.4	58.7
Non-Current Liabilities	0.0	0.0	18.9	0.0
Total Liabilities	141.5	79.9	251.3	58.7
Net Assets				
Unrestricted	\$4,870.9	\$4,335.7	\$ 924.5	\$1,793.3

Transportation Special Fund

- ***Assets***

The Transportation Special Fund assets increased by \$596,731 from FY 2009-10 to FY 2010-11. This increase is due primarily to tolling revenues exceeding vendor payments including a final reimbursement to CDOT for Enterprise and CTE start-up funds received in prior years.

- ***Liabilities***

Liabilities increased by \$61,524 due to accrual of payments to vendors.

- ***Net Assets***

The effect of these changes was an increase in net assets for the special fund of \$535,207.

**Colorado High Performance Transportation Enterprise
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2011**

Operating Fund

- *Assets*

Operating fund assets decreased by \$676,253 from FY 2009-10 to FY 2010-11 with payments for operating costs of the enterprise offset by federal receivables.

- *Liabilities*

Liabilities increased by \$192,580 due to accruals for compensation payable in the amount of \$45,941 as well as payments due to vendors at year end.

- *Net Assets*

The effect of these changes was a decrease in net assets of the operating fund of \$868,833.

**Colorado High Performance Transportation Enterprise
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2011**

Revenue and Expense Analysis

**Condensed Schedule of Revenues, Expenses and Changes in Net Assets
For the Fiscal Years Ended June 30, 2011 and 2010**

(In Thousands)

	Transportation Special Fund		Operating Fund	
	(Unaudited)		(Unaudited)	
For Year Ended June 30	2011	2010	2011	2010
Operating Revenues				
Charges for Tolls and Services	\$ 2,469.8	\$ 2,436.7	\$ 33.8	\$ 11.3
Federal Grants	0.0	0.0	875.4	0.0
Total Operating Revenues	2,469.8	2,436.7	909.2	11.3
Operating Expenses				
Salaries and Benefits	17.8	91.4	225.9	78.1
Operating and Travel	176.0	107.4	105.7	9.0
Professional Services	903.9	1,034.0	1,458.4	104.7
Total Operating Expenses	1,097.7	1,232.8	1,790.0	191.8
Operating Income/(Loss)	1,372.1	1,203.9	(880.8)	(180.5)
Non-Operating Revenues/(Expenses)				
Investment Income	68.6	181.8	11.9	82.2
Total Non-Operating Revenues/(Expenses)	68.6	181.8	11.9	82.2
Income before Interagency Transfers	1,440.7	1,385.7	(868.8)	(98.3)
Interagency Transfer	(905.5)	(301.8)	0.0	0.0
Change in Net Assets	535.2	1,083.9	(868.8)	(98.3)
Net Assets July 1	4,335.7	3,251.8	1,793.3	1,891.6
Net Assets June 30	\$ 4,870.9	\$ 4,335.7	\$ 924.5	\$1,793.3

Transportation Special Fund

• **Revenues**

Tolling revenues increased by \$199,530 over the previous year while fines from tolling lanes decreased by \$166,433. The decrease in fine revenue is due to a change in procedures for toll collections. Interest income earned on cash on deposit at the State Treasury decreased with lower interest rates.

Colorado High Performance Transportation Enterprise Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

- *Expenses/Interagency Transfers*

Operating costs decreased in FY 2010-11 by \$135,151 primarily because payments for professional services and salaries were less in FY 2010-11.

CDOT had previously advanced the Enterprise's predecessor, the CTE, amounts used for start-up costs. When the Enterprise was created in statute, the remaining available funds were transferred to the operating fund of the Enterprise. The Enterprise Board designated specific amounts to be used by the two separate funds within the Enterprise. In 2011, the Enterprise Board chose to repay, from tolling revenues, \$905,464, which was the entire amount designated to the Transportation Special Fund.

Operating Fund

- *Revenues*

The Operating fund received some revenues from Colorado Bridge Enterprise for services that Enterprise staff provides. In addition, the fund received a portion of the Federal TIGER grant in FY 2010-11 as previously discussed. The amount received during the year ended June 30th, was \$875,400. Other nominal revenues come from interest earnings of cash on deposit with the State Treasury. The moneys on deposit come from the monies advanced by the Transportation Commission to the CTE for its initial startup costs. These proceeds continue to be drawn upon for general operations of the Enterprise that do not involve the operations of the I-25 Express Lanes.

- *Expenses*

Operating costs increased by \$1,598,184 with the hiring of consultants associated with the TIGER grant process. Costs also increased as the director and staff needed to administer the Enterprise were added.

Subsequent Event

In July, 2011, the Enterprise received preliminary approval for a TIFIA loan to fund the costs of building a managed lane on US 36. The maximum amount of the loan is \$54 million and is to be used to fund up to 33% of the costs of the project. Other sources of project funds will come from RTD, Colorado Bridge Enterprise, DRCOG, CDOT and the balance of the TIGER grant. The project is expected to be completed in 2015. The interest rate on the loan is 3.58%.

**Colorado High Performance Transportation Enterprise
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2011**

Financial Contact

If you have questions about this report please contact:

High Performance Transportation Enterprise

4201 E Arkansas Ave

Denver, CO 80222

Attn: Marina Krasny

Colorado High Performance Transportation Enterprise
Statement of Net Assets
June 30, 2011

	<u>Transportation Special Fund</u>	<u>Operating</u>	<u>Total</u>
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 5,001,161	\$ 1,107,233	\$ 6,108,394
Receivables, net	11,193	3,236	14,429
Intergovernmental receivables	0	65,276	65,276
Total current assets	5,012,354	1,175,745	6,188,099
Total assets	5,012,354	1,175,745	6,188,099
LIABILITIES			
Current liabilities:			
Accounts payable and accrued liabilities	141,455	232,386	373,841
Total current liabilities	141,455	232,386	373,841
Noncurrent liabilities:			
Compensated absences	0	18,887	18,887
Total noncurrent liabilities	0	18,887	18,887
Total liabilities	141,455	251,273	392,728
NET ASSETS			
Unrestricted	4,870,899	924,472	5,795,371
Total net assets	\$ 4,870,899	\$ 924,472	\$ 5,795,371

The accompanying notes are an integral part of the financial statements.

Colorado High Performance Transportation Enterprise
Statement of Revenues, Expenses, and Changes in Net Assets
For the Fiscal Year Ended June 30, 2011

	Transportation Special Fund	Operating	Total
OPERATING REVENUES			
Charges for tolls and services	\$ 2,451,008	\$ 33,818	\$ 2,484,826
Federal grants and contracts	0	875,391	875,391
Other operating revenues	18,775	0	18,775
Total operating revenues	2,469,783	909,209	3,378,992
OPERATING EXPENSES			
Salaries and benefits	17,772	225,879	243,651
Operating and travel	175,963	105,694	281,657
Professional services	903,932	1,458,417	2,362,349
Total operating expenses	1,097,667	1,789,990	2,887,657
Operating income/(loss)	1,372,116	(880,781)	491,335
NONOPERATING REVENUES (EXPENSES)			
Investment income, net	68,556	11,948	80,504
Net nonoperating revenues	68,556	11,948	80,504
Income before interagency transfers	1,440,672	(868,833)	571,839
INTERAGENCY TRANSFERS	(905,464)	0	(905,464)
CHANGE IN NET ASSETS	535,208	(868,833)	(333,625)
NET ASSETS, BEGINNING OF THE YEAR	4,335,691	1,793,305	6,128,996
NET ASSET, END OF THE YEAR	\$ 4,870,899	\$ 924,472	\$ 5,795,371

The accompanying notes are an integral part of the financial statements.

Colorado High Performance Transportation Enterprise
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2011

	Transportation Special Fund	Operating	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from users and grants	\$ 2,480,751	\$ 843,069	\$ 3,323,820
Cash payments for salaries and benefits	(18,464)	(185,060)	(203,524)
Cash payments to suppliers for goods and services	(1,017,679)	(1,412,350)	(2,430,029)
Net cash provided/(used) by operating activities	1,444,608	(754,341)	690,267
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Interagency transfers	(905,464)	0	(905,464)
Net cash used by noncapital financing activities	(905,464)	0	(905,464)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment income	68,556	11,948	80,504
Net cash provided by investing activities	68,556	11,948	80,504
Net increase (decrease) in cash and cash equivalents	607,700	(742,393)	(134,693)
Cash and cash equivalents, beginning of year	4,393,461	1,849,626	6,243,087
Cash and cash equivalents, end of year	5,001,161	1,107,233	6,108,394
Reconciliation of operating gain/loss to net cash provided/(used) by operating activities:			
Operating income/loss	1,372,116	(880,781)	491,335
Adjustments to reconcile operating income/loss to net cash provided/(used) by operating activities:			
Receivables, net	10,968	(864)	10,104
Intergovernmental receivables	0	(65,276)	(65,276)
Accounts payable and accrued liabilities	61,524	192,580	254,104
Net cash provided/(used) by operating activities	\$ 1,444,608	\$ (754,341)	\$ 690,267

The accompanying notes are an integral part of the financial statements.

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations

The High Performance Transportation Enterprise (Enterprise) is a self-supporting enterprise fund of the State of Colorado. It was established as an entity of the Colorado Department of Transportation (CDOT) under the provisions of 43-4-806, Colorado Revised Statutes effective March 2, 2009. The Enterprise replaced the Colorado Tolling Enterprise (CTE) that had been established in 2002 by the Colorado General Assembly. The Enterprise is tasked with pursuing innovative means to more efficiently finance infrastructure projects that will improve the safety, capacity, and accessibility of the transportation system. Financing projects may come through, among other means, public-private partnerships with other entities, user fee-based revenues and debt issuance. The Enterprise is under the direction of its Board, consisting of seven members. The Enterprise was statutorily established with two distinct funds, the Transportation Special Revenue Fund and the Transportation Enterprise Operating Fund.

Transportation Special Fund

The Statewide Transportation Special Revenue Fund is referred in Statute and herein as the Transportation Special fund. The Fund is authorized to receive moneys from any tolling projects. Currently those revenues come primarily from the I-25 Express Lanes tolls. Through an intergovernmental agreement with RTD, revenues generated from these tolls cannot be used for purposes other than the operation and maintenance of the I-25 Express Lanes and of the US 36 corridor.

The Fund also received amounts advanced from the Transportation Commission for startup costs.

Operating Fund

The Transportation Enterprise Operating Fund, referred to as the Operating Fund, was established to account for administration of non-fee supported activities of the Enterprise. Available amounts within this fund originated with moneys advanced by the Transportation Commission to the CTE for its initial startup costs. These proceeds continue to be drawn upon for general operations of the Enterprise that do not involve the operations of the I-25 Express Lanes.

Basis of Accounting and Presentation

For financial reporting purposes, the Enterprise is considered a special-purpose government entity engaged only in business-type activities. Accordingly, the Enterprise uses the accrual basis of accounting to summarize its activities. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when an obligation is incurred.

The financial statements of the Enterprise have been prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), Financial Accounting Standards Board (FASB) and other applicable guidelines or

Colorado High Performance Transportation Enterprise

Notes to Financial Statements

For the Fiscal Year Ended June 30, 2011

pronouncements. The Enterprise uses self-balancing accounting funds to record its financial accounting transactions. The guidelines further require that intra-fund accounting transactions be eliminated.

The basic financial statements of the Enterprise present the financial position, results of operations, and, where applicable, cash flows for only the Enterprise. They do not purport to, and do not present, the financial position of CDOT as of June 30, 2011, or the results of operations, or cash flows where applicable, for the year then ended.

Use of Estimates in Preparation of Financial Statements

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

Cash and Pooled Cash Investments

Cash and pooled cash investments consist of cash on deposit with the State Treasurer. For purposes of the statement of cash flows, cash and pooled cash investments are defined as instruments with maturities of three months or less at date of acquisition, and pooled cash held by the Colorado State Treasurer.

Receivables

Receivables that are restricted in nature are reported as such in the financials. Enterprise receivables are discussed in Note 3.

Liabilities

Amounts due within one year are reported as current liabilities. Amounts owed after one year are reported as noncurrent liabilities. Current liabilities include amounts payable to contractors and vendors as well as an amount recorded for accrued wages as discussed in Note 4. Noncurrent liabilities include compensated absences.

Compensated Absences

Employees of the Enterprise are entitled to paid vacations, sick days, and personal days off, depending on job classification, length of service, and other factors. The Enterprise has recorded the amount of compensation for future absences as an accrued liability in the accompanying financial statements. The estimated liability is based on hours earned up to assigned maximums. One-fourth of unused sick days or a maximum of 520 hours may be paid to employees upon retirement or death. Unused vacation days are paid to employees upon termination.

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

The Enterprise did not calculate a compensated absence liability in FY 2009-10. As of June 30, 2011, the estimated cost of compensated absences for which employees are vested is as follows.

	Balance June 30, 2010	Increase	Decrease	Balance June 30, 2011
Annual Leave	\$0	\$17,880	(\$1,246)	\$16,634
Sick Leave	0	4,721	(2,468)	2,253
Total liability	\$0	\$22,601	(\$3,714)	\$18,887

Net assets

The net assets of the Enterprise are classified as unrestricted. Unrestricted net assets represent resources derived from services provided to borrowers, lenders, and collection activities. These resources are used to pay the operating costs of the Enterprise.

Classification of Revenues and Expenses

The Enterprise has classified its revenues and expenses as either operating or non-operating. Operating revenues and expenses generally result from providing services or incurring expenses in connection with the Enterprise's principal activities. Non-operating revenues and expenses include transactions such as interest earned on deposits.

Budgets and Budgetary Accounting

The Enterprise prepares an annual operating budget as set by the Board with periodic reviews and changes. By statute, the Enterprise is continuously funded through user service charges. Therefore, the budget is not legislatively adopted and budgetary comparison information is not a required part of these financial statements.

Application of Restricted and Unrestricted Resources

When both restricted and unrestricted resources are available to pay an expense, the Enterprise's policy is to first use unrestricted resources per statutory limitations.

Application of FASB Statements

As an enterprise fund, the Enterprise operates as a business-type activity. It follows all current GASB pronouncements as well as all Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989 except those that conflict with a GASB pronouncement.

NOTE 2 – CASH AND POOLED CASH INVESTMENTS

The Enterprise deposits cash with the Colorado State Treasurer as required by Colorado Revised Statutes (CRS). The State Treasury acts as a bank for all state agencies and institutions of higher education, with the exception of the University of Colorado. The State Treasurer pools these deposits and invests them in securities approved by CRS 24-75-601.1. Moneys deposited in the

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

Treasury are invested until the cash is needed. As of June 30, 2011, cash balances were as follows:

	<u>Transportation Special Fund</u>	<u>Operating Fund</u>
Cash on Deposit with State Treasurer	\$ 4,926,126	\$ 1,088,313
State Treasurer pooled cash investments – unrealized gain	75,035	18,920
Total	\$ 5,001,161	\$ 1,107,233

The combined total of \$6.1 million represents less than .1% percent of the total \$6,100.3 million fair value of deposits in the State Treasurer’s Pool.

The Enterprise reports its share of the treasurer’s unrealized gains/losses based on its participation in the State Treasurer’s pool. All of the treasurer’s investments are reported at fair value, which is determined based on quoted market prices at June 30, 2011. The State Treasurer does not invest any of the pool resources in any external investment pool, and there is no assignment of income related to participation in the pool. The unrealized gain included in “Investment Income” reflects only the change in fair value during the current fiscal year. Additional information on the treasurer’s pool may be obtained in the State of Colorado’s Comprehensive Annual Financial Report.

NOTE 3 – ACCOUNTS RECEIVABLE

The Enterprise has recorded receivables from the Federal Government in the amount of \$65,276 related to the TIGER grant.

NOTE 4 – ACCRUED LIABILITIES

Current liabilities include amounts payable to contractors and vendors as well as an amount recorded for accrued wages. Under Colorado Revised Statute 24-75-201, salaries and wages earned during the months of June are paid in July of the following year. An accrued liability was recorded on June 30, 2011 for \$28,330 for incurred but unpaid salaries and wages. Accrued liabilities to vendors equaled \$345,511. Finally, a non-current liability was recorded for compensated absences in the amount of \$18,887.

NOTE 5 – INTERAGENCY TRANSFERS

In previous fiscal years, CDOT advanced operating funds to Enterprise’s predecessor, the Colorado Tolling Enterprise. Before the statutory creation of the Enterprise, a portion of this amount was transferred back to CDOT. With the establishment of the Enterprise, the repayment of these moneys was allocated based on the amount needed for I-25 startup compared to amounts

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

needed for ongoing operations separate from I-25. Through FY 2011 a total of \$2.5 million has been repaid from tolling revenues. A balance of \$2.0 million remains outstanding.

NOTE 6 – PENSION PLANS

A. PLAN DESCRIPTION

All of the Enterprise's employees participate in a defined benefit pension plan. The plan's purpose is to provide income to members and their families at retirement or in case of death or disability. The plan is a cost sharing multiple employer plan administered by the Public Employees' Retirement Association (PERA). PERA was established by State statute in 1931. Responsibility for the organization and administration of the plan is placed with the Board of Trustees of PERA. Changes to the plan require an actuarial assessment and legislation by the General Assembly. The State plan and other divisions' plans are included in PERA's financial statements, which may be obtained by writing PERA at PO Box 5800, Denver, Colorado 80217, by calling PERA at 1-800-759-PERA (7372), or by visiting <http://www.copera.org>.

New employees, excluding four-year college and university employees, are allowed 60 days to elect to participate in PERA's defined contribution retirement plan. If that election is not made, the employee becomes a member of PERA's defined benefit plan. Prior to legislation passed during the 2006 session, higher education employees may have participated in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, higher education employees, except for community college employees, are required to participate in their institution's optional plan, if available, unless they are active or inactive members of PERA with at least one year of service credit. In that case they may elect either PERA or their institution's optional plan. Community college employees hired after January 1, 2010, are required to become members of PERA's defined benefit or defined contribution plan.

PERA members electing the defined contribution plan are allowed an irrevocable election between the second and fifth year to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. However, making this election subjects the member to the rules in effect for those hired on or after January 1, 2007, as discussed below. Employer contributions to defined contribution plan is the same as the contributions to the PERA defined benefit plan.

Based on changes in the 2010 legislative session slightly different plan requirements were in effect until December 31, 2010. The following requirements were effective at June 30, 2011.

Plan members (except State troopers) are eligible to receive a monthly retirement benefit when they meet age and service requirements based on their original hire date as follows:

- Hired before July 1, 2005 – age 50 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

- Hired between July 1, 2005 and December 31, 2006 – any age with 35 years of service, age 55 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired between January 1, 2007 and December 31, 2010 – any age with 35 years of service, age 55 with 30 years of service, age 60 with 25 years of service, or age 65 with 5 years of service. For employees hired before January 1, 2007, age and service requirements increase to those required for members hired between January 1, 2007 and December 31, 2010 if the member has less than five years of service credit as of January 1, 2011.
- Hired between January 1, 2011 and December 31, 2016 – any age with 35 years of service, age 58 with 30 years of service, or age 65 with 5 years of service.
- Hired on or after January 1, 2017 – any age with 35 years of service, age 60 with 30 years of service, or age 65 with 5 years of service.

Members with five years of service credit at January 1, 2011, are also eligible for retirement benefits without a reduction for early retirement based on the original hire date, as follows:

- Hired before January 1, 2007 – age 55 and age plus years of service equals 80 or more.
- Hired between January 1, 2007 and December 31, 2010 – age 55 and age plus years of service equals 85 or more. For members hired before January 1, 2007, age plus years of service increase to 85 for members with less than five years of service credit as of January 1, 2011.
- Hired between January 1, 2011 and December 31, 2016 – age 58 and age plus years of service equals 88 or more.
- Hired on or after January 1, 2017 – age 60 and age plus years of service equals 90.

State troopers and judges comprise a small percentage of plan members but have higher contribution rates, and State troopers are eligible for retirement benefits at different ages and years of service.

Most members automatically receive the higher of the defined retirement benefit or money purchase benefit at retirement. Defined benefits are calculated as 2.5 percent times the number of years of service times the highest average salary (HAS). For retirements before January 1, 2009, HAS is calculated as one-twelfth of the average of the highest salaries on which contributions were paid, associated with three periods of 12 consecutive months of service credit and limited to a 15 percent increase between periods if the salaries used were from the last three years of employment. For retirements after January 1, 2009, four periods are used and are ranked from lowest to highest with the maximum increase between years limited to 15 percent. For members hired on or after January 1, 2007, the maximum increase between ranked periods is 8 percent. Notwithstanding any other provisions, members first eligible for retirement after January 2, 2011 have a maximum increased between periods of 8 percent.

Colorado High Performance Transportation Enterprise

Notes to Financial Statements

For the Fiscal Year Ended June 30, 2011

Retiree benefits are increased annually in July after one year of retirement based on the member's original hire date as follows:

- Hired before July 1, 2007 – the lesser of 2 percent or the average of the monthly Consumer Price Index increases.
- Hired on or after January 1, 2007 – the lesser of 2 percent or the actual increase in the national Consumer Price Index, limited to a 10 percent reduction in a reserve established for cost of living increases related strictly to those hired on or after January 1, 2007. (The reserve is funded by 1 percentage point of salaries contributed by employers for employees hired on or after January 1, 2007.)
- The upper limits on benefits increase by one-quarter percentage point each year when the funded ratio of PERA equals or exceeds 103 percent and declines by one-quarter percentage point when the funded ratio drops below 90 percent after having exceeded 103 percent. The funded ratio increase does not apply for three years when a negative return on investment occurs.
- Members who are disabled, who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may receive retirement benefits if determined to be permanently disabled. If a member dies before retirement, their eligible children under the age of 18 (23 if a full time student) or their spouse may be entitled to a single payment or monthly benefit payments. If there is no eligible child or spouse then financially dependent parents, beneficiaries, or the member's estate, may be entitled to a survivor's benefit.

B. FUNDING POLICY

The contribution requirements of plan members and their employers are established, and may be amended, by the General Assembly. Salary subject to PERA contribution is gross earnings less any reduction in pay to offset employer contributions to the State sponsored IRC 125 plan established under Section 125 of the Internal Revenue Code.

Most employees contribute 8.0 percent (10.0 percent for State troopers) of their salary, as defined in CRS 24-51-101(42), to an individual account in the plan. Effective July 1, 2010 Senate Bill 10-146 requires members in the State and Judicial Divisions to pay 2.5 percent additional member contributions through June 30, 2011. Employer contributions for members in these two divisions will be reduced by 2.5 percent. Senate Bill 11-076 continued these contribution rates through June 30, 2012.

From July 1, 2010, to December 31, 2010, the State contributed 11.35 percent (14.05 percent for State troopers and 14.86 percent for the Judicial Branch) of the employee's salary. From January 1, 2011, through June 30, 2011, the State contributed 12.25 percent (14.95 percent for State troopers and 14.86 percent for the Judicial Branch). During all of Fiscal Year 2010-11, 1.02 percent of the employees' total salary was allocated to the Health Care Trust Fund.

Colorado High Performance Transportation Enterprise

Notes to Financial Statements

For the Fiscal Year Ended June 30, 2011

Per Colorado Revised Statutes, an amortization period of 30 years is deemed actuarially sound. At December 31, 2010, the division of PERA in which the State participates has a funded ratio of 62.8 percent and a 47 year amortization period based on current contribution rates. The funded ratio on the market value of assets is lower at 61.3 percent.

In the 2004 legislative session, the general assembly authorized an Amortization Equalization Disbursement (AED) to address a pension-funding shortfall. The AED requires PERA employers to pay an additional .5 percent of salary beginning January 1, 2006, another .5 percent of salary in 2007, and subsequent year increases of .4 percent of salary until the additional payment reaches 3.0 percent in 2012.

In the 2006 legislative session, the general assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries paid beginning January 1, 2008. The SAED is scheduled to increase by one-half percentage point through 2013 resulting in a cumulative increase of three percentage points. For State employers, each year's one half percentage point increase in the SAED will be deducted from the amount of changes to State employees' salaries, and used by the employer to pay the SAED.

In the 2010 legislative session, the General Assembly extended both the AED and SAED. The AED will continue to increase at a rate of 0.4 percent of salary from calendar years 2013 through 2017. The SAED will continue to increase by one-half percentage point from calendar years 2014 through 2017. Both the AED and SAED will be reduced by one-half percent point when funding levels reach 103 percent, and both will be increased by one-half percent point when the funding level subsequently falls below 90 percent. Neither the AED nor the SAED may exceed 5 percent.

Historically members have been allowed to purchase service credit at reduced rates. However, legislation passed in the 2006 session required, that future agreements to purchase service credit be sufficient to fund the related actuarial liability.

The Enterprise's contributions to the PERA defined benefit plan for the fiscal years ending June 30, 2011, and 2010 were \$20,227 and \$15,843 respectively. These contributions met the contribution requirement for each year.

NOTE 7 – OTHER RETIREMENT PLANS

Defined Contribution Plan

The PERA Defined Contribution Retirement Plan was established January 1, 2006, as an alternative to the defined benefit plan. All employees, with the exception of certain higher education employees, have the option of participating in the plan. New member contributions to the plan vest from 50 percent to 100 percent evenly over 5 years. Participants in the plan are required to contribute 8 percent (10 percent for state troopers) of their salary. For Fiscal Years 2009-10 and 2010-11 the legislature temporarily increased the required contribution rate to 10.5 percent (12.5 percent for State Troopers). At December 31, 2010, the plan had 3,479 participants.

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

Deferred Compensation Plan

The PERA Deferred Compensation Plan (457) was established July 1, 2009, as a continuation of the State's deferred compensation plan which was established for state and local government employees in 1981. At July 1, 2009, the State's administrative functions for the 457 plan were transferred to PERA, where all costs of administration and funding are borne by the plan participants. In calendar year 2010, participants were allowed to make contributions of up to 100 percent of their annual gross salary (reduced by their 8 percent PERA contribution with a temporarily increase to 10.5 percent for Fiscal Years 2010-11 and 2011-12) to a maximum of \$16,500. Participants who are age 50 and older, and contributing the maximum amount allowable, were allowed to make an additional \$5,500 contribution in 2010, for total contributions of \$22,000. Contributions and earnings are tax deferred. At December 31, 2010, the plan had 18,215 participants.

PERA also offers a voluntary 401k plan entirely separate from the defined benefit pension plan, the deferred compensation plan, and the defined contribution plan. Certain agencies and institutions of the State offered 403(b) or 401(a) plans.

NOTE 8 – OTHER POSTEMPLOYMENT BENEFITS AND LIFE INSURANCE

Health Care Plan

The PERA Health Care Program began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund; the program was converted to a trust fund in 1999. The plan is a cost-sharing multiple-employer plan under which PERA subsidizes a portion of the monthly premium for health care coverage. The benefits and employer contributions are established in statute and may be amended by the General Assembly. PERA includes the Health Care Trust Fund in its Comprehensive Annual Financial Report, which may be obtained by writing PERA at PO Box 5800, Denver, Colorado 80217, by calling PERA at 1-800-759-PERA (7372), or by visiting <http://www.copera.org>.

After the PERA subsidy, the benefit recipient pays the balance of the premium through an automatic deduction from the monthly retirement benefit. Monthly premium costs for participants depend on the health care plan selected, the PERA subsidy amount, Medicare eligibility, and the number of persons covered. Effective July 1, 2000, the maximum monthly subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare and \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy is based on the recipient having 20 years of service credit, and is subject to reduction by 5 percent for each year less than 20 years.

Employees are not required to contribute to the Health Care Trust Fund, which is maintained by employer's contributions as discussed above in Note 6 B. Beginning July 1, 2004, State agencies/institutions are required to contribute 1.02 percent of gross covered wages to the Health

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

Care Trust Fund. The Enterprise contributed \$1,883 and \$1,630 as required by statute in Fiscal Years 2010-11 and 2009-10, respectively. In each year the amount contributed was 100 percent of the required contribution.

The Health Care Trust Fund offers two general types of plans: fully-insured plans offered through health care organizations and self-insured plans administered for PERA by third party vendors. As of December 31, 2010, there were 48,455 enrolled participants, including spouses and dependents, from all contributors to the plan. At December 31, 2010, the Health Care Trust Fund had an unfunded actuarial accrued liability of \$1.35 billion, a funded ratio of 17.5 percent, and a 42-year amortization period. The actuarial valuation was based on the entry age cost method, an 8 percent investment rate of return, a 4.5 percent projection of salary increases (assuming a .75 percent inflation rate), a 3.5 percent annual medical claims increase, no post-retirement benefit increases, and a level dollar amortization on an open basis over 30 years.

NOTE 9 – RISK MANAGEMENT

The State of Colorado currently self-insures its agencies, officials, and employees for the risks of losses to which they are exposed. That includes general liability, motor vehicle liability, worker's compensation, and medical claims. Property claims are not self-insured; rather the State has purchased insurance. The Enterprise participates in the Risk Management Fund of the State of Colorado through the Department of Transportation. Agency premiums are based on an assessment of risk exposure and historical experience. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount of claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. There were no significant reductions or changes in insurance coverage from the prior year in any of the above mentioned risk management arrangements.

NOTE 10 – SUBSEQUENT EVENTS

In September 2011, the Enterprise received approval for a Transportation Infrastructure Finance and Innovation Act (TIFIA) loan to fund the costs of building a managed lane on US 36. The maximum amount of the loan is \$54 million and is to be used to fund up to 33% of the costs of the project. Other sources of project funds will come from RTD, the Colorado Bridge Enterprise, DRCOG, CDOT and the balance of the TIGER grant. The project is expected to be completed in 2015. The interest rate on the loan is 3.58%.

Colorado High Performance Transportation Enterprise
Notes to Financial Statements
For the Fiscal Year Ended June 30, 2011

NOTE 11 – TAX, SPENDING AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment excludes from its provision Enterprise operations. Enterprises are defined as government-owned businesses authorized to issue revenue bonds, which receive less than 10% of their annual revenue in grants from all state and local governments combined. The Colorado High Performance Transportation Enterprise qualifies as an Enterprise pursuant to C.R.S 43-4-806.

**Independent Auditor's Report on Internal Control
Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards**

Members of the Legislative Audit Committee:

We have audited the basic financial statements of the Colorado High Performance Transportation Enterprise (the Enterprise), an enterprise fund of the State of Colorado, Department of Transportation as of and for the year ended June 30, 2011, which collectively comprise the Enterprise's basic financial statements and have issued our report thereon dated November 29, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Enterprise's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Enterprise's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Enterprise's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Enterprise's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the State of Colorado Legislative Audit Committee, the Enterprise's Board, and management and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Gunderson LLP

Greenwood Village, Colorado
November 29, 2011

**Independent Auditor's
Required Communications to the Legislative Audit Committee**

November 29, 2011

Members of the Legislative Audit Committee:

This letter is to provide you with information about significant matters related to our audit of the financial statements of the Colorado High Performance Transportation Enterprise for the year ended June 30, 2011.

The following are our observations arising from the audit that are relevant to management's responsibilities in overseeing the financial reporting process.

Auditor's Responsibilities under Generally Accepted Auditing Standards. Our audit was performed for the purpose of forming and expressing opinions about whether the financial statements, that have been prepared by management, are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit does not relieve management of its responsibilities.

Other Information in Documents Containing Audited Financial Statements. In connection with the Colorado High Performance Transportation Enterprise's financial statements, we did not perform any procedures or corroborate other information included in the report. However, we read management's discussion and analysis of financial conditions and results of operations and considered whether the information or the manner in which it was presented was materially inconsistent with information or the manner of presentation of the financial statements. Based on our reading, we concluded that the information did not require revision.

Significant Issues Discussed with Management Prior to Retention. We discuss various matters with management prior to retention as the Colorado High Performance Transportation Enterprise's auditors. These discussions occur in the normal course of our professional relationship. There were no significant issues, including the application of accounting principles and auditing standards, which were discussed with management prior to our retention as auditors.

Consultations with Other Accountants. We were informed by management that they made no consultations with other accountants on the application of generally accepted accounting principles or generally accepted auditing standards.

Qualitative Aspects of Accounting Practices.

Accounting Policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Colorado High Performance Transportation Enterprise are described in Note 1 to the financial statements. There were no significant accounting policies or their application which were either initially selected or changed during the year. We noted no transactions in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

There were no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There were no significant accounting estimates of financial data which would be particularly sensitive and require substantial judgments by management.

Financial Statement Disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

Corrected Misstatements. There were no misstatements detected as a result of audit procedures and correct by management that were material, either individually or in the aggregate, to the financial statements taken as a whole.

Difficulties Encountered in Performing the Audit. We encountered no significant difficulties in dealing with management related to the performance of our audit.

Representations from Management. We have requested and received representations from management.

Disagreements with Management. There were no disagreements with management on financial accounting and reporting matters, auditing procedures, or other matters which would be significant to the Colorado High Performance Transportation Enterprise's financial statements or our report on those financial statements.

Please contact Bill Petri if you have any questions regarding the matters included in this letter.

Clifton Henderson LLP

**HIGH PERFORMANCE TRANSPORTATION ENTERPRISE
DEPARTMENT OF TRANSPORTATION, STATE OF COLORADO**

**DISTRIBUTION PAGE
YEARS ENDED JUNE 30, 2011**

The electronic version of this report is available on the website of the
Office of the State Auditor
www.state.co.us/auditor

A bound report may be obtained by calling the
Office of the State Auditor
303.869.2800

Please refer to the Report Control Number below when requesting this report.

Report Control Number 2093-11b



4201 East Arkansas Avenue
Denver, Colorado 80222
303.757.9742 | www.coloradodot.info